# Do Universities Exploit Undergraduates?

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### Outline

#### Introduction

- Increased accountability and transparency is coming to universities.
- University administrators claim they need more resources.

#### University Expenditures and Degrees Awarded

- Resources to Canadian universities have increased substantially.
- Degrees awarded have not increased at the same rate.

#### Resource Allocation and Degrees Awarded at the University of Manitoba

- Operating funds have increased substantially.
- But, a larger proportion has been allocated for administrative and support services than for teaching.
- The number of academic staff has increased substantially.

## Outline (con't)

- But, the number of degrees awarded has not increased as the same rate.
- There has been a shift of resources from undergraduate to graduate programs and from some faculties and schools to others.

#### Resource Allocation and Degrees Awarded in Faculties and Schools

- Faculties and schools have received substantially different resources.
- The number of degrees awarded by faculties and schools varies substantially.
- But, there is no relationship between the resources received and the number of degrees awarded.
- There is a 14-fold difference across faculties and schools in the costs of graduating students.
- There is virtually no relationship between changes in the resources allocated and changes in the degrees awarded.

Table 1
University and College Revenues, College Certificates and University
Degrees, and the Average Cost per Certificate and Degree by Province,
2007-2008

| Province             | University and College Revenues (000) <sup>a</sup> | Certificates and Degrees Awarded <sup>b</sup> | Average Cost |
|----------------------|--|---|--------------|
| Alberta              | 4,708,464  | 31,320  | \$150,334    |
| British Columbia     | 4,768,998  | 33,729  | \$141,392    |
| Manitoba             | 987,091  | 9,024   | \$109,385    |
| New Brunswick        | 493,864  | 7,056   | \$69,992     |
| Newfoundland         | 598,634  | 4,611   | \$129,827    |
| Nova Scotia          | 1,162,640  | 11,466  | \$101,399    |
| Ontario              | 15,067,934   | 142,500                                       | \$105,740    |
| Prince Edward Island | 163,518  | 1,770   | \$92,383     |
| Prince Edward Island | 7,538,717  | 99,414  | \$75,832     |
| Saskatchewan         | 1,135,118  | 6,648   | \$170,746    |

Source: <sup>a</sup> Canadian Association of University Teachers (2009, p. 2); <sup>b</sup> Canadian Association of University Teachers (2011, p. 36).

Table 2
Full-time Equivalent Students Enrolled, Full-time Equivalent Faculty
Members, and Student-Faculty Ratios in Selected Western Canadian
Universities, 2007-2008

| University                                 | Number of Students | Number of<br>Faculty Members | Student-Faculty<br>Ratio |
|--|--------------------|------------------------------|--------------------------|
| Athabasca University                       | 5,505.9            | 120                          | 45.9                     |
| Brandon University                         | 1,944.9            | 150                          | 13.0                     |
| Simon Fraser University                    | 17,964.9           | 789                          | 22.8                     |
| University of Alberta                      | 34,046.6           | 1,290                        | 26.4                     |
| University of British Columbia             | 38,964.4           | 1,641                        | 23.7                     |
| University of Calgary                      | 24,388.7           | 1,068                        | 22.8                     |
| University of Lethbridge                   | 7,473.0            | 309                          | 24.2                     |
| University of Manitoba                     | 24,499.7           | 852                          | 28.8                     |
| University of Northern British<br>Columbia | 3,131.1            | 183                          | 17.1                     |
| University Regina                          | 11,010.0           | 342                          | 32.2                     |
| University of Saskatchewan                 | 17,126.1           | 666                          | 25.7                     |
| University of Victoria                     | 14,528.1           | 648                          | 22.4                     |
| University of Winnipeg                     | 6,649.7            | 240                          | 27.7                     |

Source: Canadian Association of University Teachers (2010, p. 42).

Table 3
Expenditures (\$ x 1000) at the University of Manitoba, 2001 and 2008

| Source  | 2001      | 2008      |           | 2001–2008  |
|---|-----------|-----------|-----------|------------|
|   |           |           | \$        | Percentage |
| Academic Salaries in Faculties and Schools      | 90,994.9  | 131,516.0 | 40,521.1  | 44.5       |
| Support Staff Salaries in Faculties and Schools | 22,284.1  | 35,354.8  | 13,070.7  | 58.7       |
| Other Expenditures                              | 122,117.6 | 183,794.4 | 61,676.8  | 50.5       |
| <b>Total Operating Expenditures</b>             | 235,396.6 | 350,665.2 | 115,268.6 | 49.0       |

Source: University of Manitoba (2001 p. 97); University of Manitoba (2008, p. 135).

Table 4
Full-time Equivalent Staff at the University of Manitoba, 2001 and 2008

| Full-time Equivalent Staff | 2001    | 2008    | <b>Increases 2001–2008</b> |      |  |
|----------------------------|---------|---------|----------------------------|------|--|
|                            |         |         | \$                         | %    |  |
| Academic                   | 1,189.5 | 1,716.0 | 526.5                      | 44.3 |  |
| Support                    | 1,635.3 | 2,073.5 | 438.2                      | 26.7 |  |
| Total                      | 2,824.8 | 3,784.5 | 964.7                      | 34.2 |  |

Source: University of Manitoba (2002, p. 97); University of Manitoba (2009, p. 161).

Table 5
Degrees Awarded by Faculties and Schools at the University of Manitoba, 1999 to 2008

| Degrees       | 1999  | 2000  | 2001  | 2006  | 2007  | 2008  | Increases 2001–2008 |      |  |
|---------------|-------|-------|-------|-------|-------|-------|---------------------|------|--|
| Awarded       | 1999  | 2000  | 2001  | 2000  | 2007  |       | Number              | %    |  |
| Undergraduate | 3,411 | 3,348 | 3,538 | 4,165 | 4,052 | 4,382 | 844                 | 23.9 |  |
| Graduate      | 604   | 541   | 559   | 720   | 749   | 757   | 198                 | 35.4 |  |
| Total         | 4,015 | 3,889 | 4,097 | 4,885 | 4,801 | 5,139 | 1,042               | 25.4 |  |

Source: University of Manitoba (2002, p. 54); University of Manitoba (2009, p. 102).

Table 6
Increases in Academic and Support Staff Expenditures (\$ x 1000) in Faculties and Schools, 2001 and 2008

| Faculties/                             | 2001                         | 2008                            | Increases 2001–2008 |       |  |  |  |
|--|------------------------------|---------------------------------|---------------------|-------|--|--|--|
| Schools                                |                              |                                 | \$                  | %     |  |  |  |
| Agricultural and Food Sciences         | \$8,657.5                    | \$11,003.2                      | \$2,345.7           | 27.1  |  |  |  |
| Architecture                           | 3,164.5                      | 4,602.3                         | 1,437.8             | 45.4  |  |  |  |
| Art, School of                         | 1,607.2                      | 2,288.8                         | 681.6               | 42.4  |  |  |  |
| Arts                                   | 21,484.2                     | 26,773.3                        | 5,289.1             | 24.6  |  |  |  |
| Business, I.H.<br>Asper School of      | 5,973.1                      | 9,929.0                         | 3,955.9             | 66.2  |  |  |  |
| Dentistry and<br>Dental Hygiene        | 6,423.9                      | 9,388.0                         | 2,964.1             | 46.1  |  |  |  |
| Education                              | 4,641.4                      | 6,155.5                         | 1,514.4             | 32.6  |  |  |  |
| Engineering                            | 7,852.8                      | 11,367.1                        | 3,514.3             | 44.8  |  |  |  |
| Environment,<br>Earth and<br>Resources |                              | 5,520.3                         | 5,520.3             |       |  |  |  |
| Human Ecology                          | 2,273.0                      | 3,078.1                         | 805.1               | 35.4  |  |  |  |
| Law                                    | 2,206.9                      | 3,562.4                         | 1,355.5             | 61.4  |  |  |  |
| Medicine and Medical Rehab.            | 17,773.7                     | 31,001.8                        | 13,228.1            | 74.4  |  |  |  |
| Music                                  | 1,552.2                      | 2,731.3                         | 1,179.1             | 76.0  |  |  |  |
| Nursing                                | 5,740.6                      | 7,178.7                         | 1,438.1             | 25.1  |  |  |  |
| Pharmacy                               | 1,366.9                      | 2,376.0                         | 1,009.1             | 73.8  |  |  |  |
| Phys. Education/Rec. Studies*          | 1,457.3                      | 2,500.0                         | 1,042.7             | 71.6  |  |  |  |
| Science                                | 18,167.6                     | 21,361.0                        | 3,193.4             | 17.6  |  |  |  |
| Social Work                            | 2,011.1                      | 4,991.2                         | 2,980.1             | 148.2 |  |  |  |
| Total *Now called Ki                   | \$112,353.9<br>nesiology and | \$165,808.0<br>Recreational Man | \$53,454.4          | 47.6  |  |  |  |

\*Now called Kinesiology and Recreational Management.

Source: University of Manitoba (2001, 97); University of Manitoba (2008, 135).

Table 7
Changes in the Number of Degrees Awarded in Faculties and Schools, 2001 and 2008

| Faculties/Schools                 |                | 2001     |       | 2008           |          |       | <b>Changes 2001-08</b> |       |  |
|-----------------------------------|----------------|----------|-------|----------------|----------|-------|------------------------|-------|--|
|                                   | Under graduate | Graduate | Total | Under graduate | Graduate | Total | Number                 | %     |  |
| Agricultural and Food<br>Sciences | 170            | 41       | 211   | 123            | 67       | 190   | -21                    | -10.0 |  |
| Architecture                      | 96             | 41       | 137   | 79             | 62       | 141   | 4                      | 2.9   |  |
| Art, School of                    | 49             | 0        | 49    | 80             | 0        | 80    | 31                     | 63.3  |  |
| Arts                              | 734            | 82       | 816   | 1,039          | 117      | 1,156 | 340                    | 41.7  |  |
| Business, I.H. Asper School of    | 372            | 58       | 430   | 431            | 51       | 482   | 52                     | 11.8  |  |
| Dentistry and Dental<br>Hygiene   | 46             | 6        | 52    | 62             | 6        | 68    | 16                     | 30.8  |  |
| Education                         | 548            | 64       | 612   | 558            | 83       | 641   | 29                     | 4.7   |  |
| Engineering                       | 221            | 62       | 283   | 218            | 64       | 282   | -1                     | -0.4  |  |
| Environment, Earth and Resources  |                |          |       | 124            | 46       | 170   | 170                    |       |  |
| Human Ecology                     | 57             | 11       | 68    | 140            | 11       | 151   | 83                     | 122.1 |  |
| Law                               | 88             | 4        | 92    | 98             | 1        | 99    | 7                      | 7.6   |  |
| Medicine and Medical Rehab.       | 156            | 37       | 193   | 173            | 113      | 286   | 93                     | 48.2  |  |
| Music                             | 38             | 0        | 38    | 46             | 6        | 52    | 14                     | 36.8  |  |
| Nursing                           | 183            | 12       | 195   | 344            | 22       | 366   | 171                    | 87.7  |  |
| Pharmacy                          | 47             | 2        | 49    | 46             | 0        | 46    | -3                     | -6.1  |  |
| Phys. Education/Rec. Studies*     | 80             | 13       | 93    | 135            | 9        | 144   | 51                     | 54.8  |  |
| Science                           | 526            | 44       | 570   | 506            | 55       | 561   | -9                     | -1.6  |  |
| Social Work                       | 118            | 32       | 150   | 149            | 39       | 188   | 38                     | 25.3  |  |
| Total                             | 3,529          | 509      | 4,038 | 4,351          | 752      | 5,103 | 1,065                  | 26.3  |  |

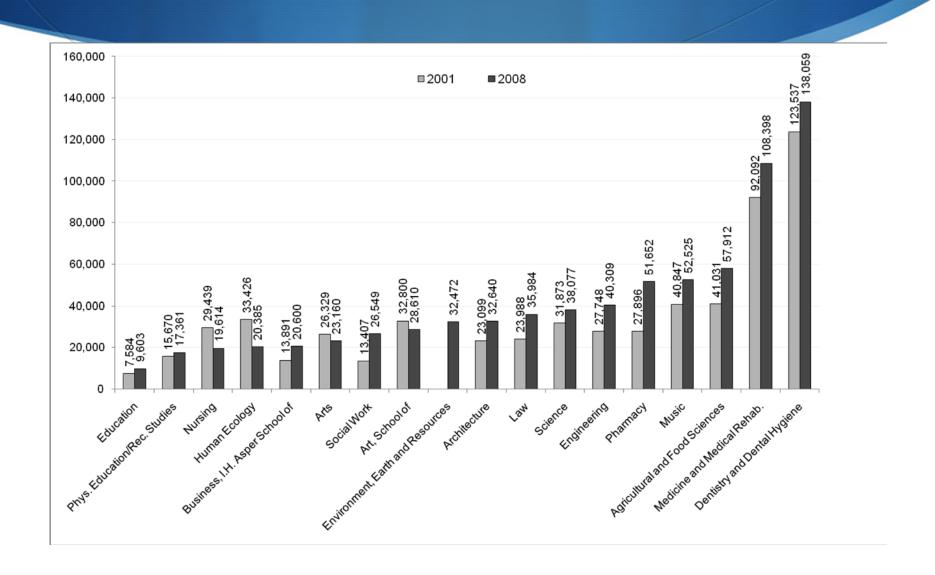
<sup>\*</sup> Now called Kinesiology and Recreational Management.

Table 8
Percentage Increases in Academic and Support Staff Expenditures and Percentage Changes in the Number Degrees
Awarded in Faculties and Schools, 2001 and 2008

| Faculties/Schools                | Percentage Increases in<br>Academic<br>and Support Staff<br>Expenditures | Percentage Changes in<br>Degrees Awarded |
|----------------------------------|--|--|
| Agricultural and Food Sciences   | 27.1   | -10.0                                    |
| Architecture                     | 45.4   | 2.9                                      |
| Art, School of                   | 42.4   | 63.3                                     |
| Arts                             | 24.6   | 41.7                                     |
| Business, I.H. Asper School of   | 66.2   | 11.8                                     |
| Dentistry and Dental Hygiene     | 46.1   | 30.8                                     |
| Education                        | 32.6   | 4.7                                      |
| Engineering                      | 44.8   | -0.4                                     |
| Environment, Earth and Resources |  |  |
| Human Ecology                    | 35.4   | 122.1                                    |
| Law                              | 61.4   | 7.6                                      |
| Medicine and Medical Rehab.      | 74.4   | 48.2                                     |
| Music                            | 76.0   | 36.8                                     |
| Nursing                          | 25.1   | 87.7                                     |
| Pharmacy                         | 73.8   | -6.1                                     |
| Phys. Education/Rec. Studies*    | 71.6   | 54.8                                     |
| Science                          | 17.6   | -1.6                                     |
| Social Work                      | 148.2  | 25.3                                     |
| Average                          | 47.6   | 26.3                                     |

<sup>\*</sup> Now called Kinesiology and Recreational Management.

Figure 1 Academic and Support Staff Expenditures per Academic Degree Awarded in Faculties and Schools, 2001 and 2008



## Conclusion & Recommendations

- The data suggest that rent-seeking is evident at the U of M.
- There are at least <u>5</u> policies that would help constrain rent-seeking.
- 1. An independent quality and standards agency is needed that would critically assess and report on the costs of graduating students.
- 2. The procedures for allocating funds that presently advantage some faculties and schools need to change so there is fair competition.
- 3. Students should pay the same proportion of the costs of their education directly to the faculty or school in which they are enrolled.
- 4. Academic units should receive funds from governments that are contingent on the percentage of students who graduate.
- 5. Salaries for deans and department heads should be contingent on their effectiveness in restraining increases in tuition fees.